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Part D: Actors, Agency, and Politics of Financialization

Impact investing, social enterprise and global development

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Abstract

While philanthropic giving has a long history amongst the wealthy, Western foundations and ultra-wealthy individuals now channel copious amounts of money into social enterprises and global development in specific ways. We focus on the phenomenon of “impact investing” in which powerful actors harness financial means and transform philanthropic ‘giving’ into a profit-oriented process. Impact investing turns philanthropy into a proliferating financial market, creating new streams of capital and ‘value’, and incorporating more people and territories into global financial networks. This process is backed by a specific industry and institutional organisations, which produce peculiar financial geographies at various scales.

Introduction

New philanthropists treat giving just as they regard their business and investments, applying their entrepreneurial disposition enthusiastically and giving attention to matters like “‘rigorous due diligence’, ‘scalability’, ‘return on capital’, ‘leveraging the investment’, ‘accountability to stakeholders’, ‘agreed targets’, ‘excellence in delivery’, ‘accurately measure outcomes’” (Hay & Mueller, 2013: 638).

Those who partake in philanthropic activities today make use of financial means to transform traditional ways of grant-making into a profit-oriented investment process called “impact investing”. Initially coming from the sphere of US philanthropy, impact investing developed into a vibrant financial market of global scale (Mudaliar, Bass, & Dithrich, 2018). Over the last decade, the gradual shift of elite philanthropy into an immediate tool for profit-making had crucial consequences in practice: what was formerly a donation- or grant-based transfer of funds between a benefactor and a recipient now becomes an investment targeted at a problem. Resulting funds leverage upon what is called “social entrepreneurship”.

Under social entrepreneurship, innovative and profitable business models are seen as enabling entrepreneurs to tackle social problems and generate collective public benefits. As the financial driver of this process, impact investing facilitates the production of tangible goods and services for local communities that were previously marginalised in terms of infrastructure or social service provision, in areas such as rural energy, water and sanitation, education, healthcare and social housing. Along these lines, impact investments mostly flow into for-profit ventures that supply underserved markets in remote areas. For elite philanthropists, this creates a powerful development narrative of ‘serving the underserved’, which they employ in public

communication strategies. Moreover, it induces private foundations to collaborate with development banks, agencies and regulatory authorities, especially in the Global South. The global scale of their activities requires a reliable market infrastructure and globally networked financial industry to facilitate corresponding investments in ‘sustainable’ economic activity and ‘inclusive development’. These proceedings coincide with the emergence of an institutional nexus, which we call the *philanthropy-finance-development complex*.¹ Among others, it includes private foundations, foreign aid and financial institutions. Together, this nexus represents a proliferating multi-billion-dollar industry (Gabor & Brooks, 2017; Mawdsley, 2015). In 2017, investors worldwide managed at least USD 228 billion in impact investment assets. 54 percent of those asset values refer to projects in the Global South, with concentrations in Oceania (3 percent), Latin America (16 percent), Africa (17 percent) and Asia (18 percent) (Mudaliar, Bass, & Dithrich, 2018).

Spurred by the intensifying globalisation of capital, philanthropy has gradually become ever more subjugated to “financial motives, financial markets, financial actors and financial institutions” (Epstein, 2005, p. 3). In line with Fine’s (2010) definition of financialization, we argue that “[philanthropic] activity in general has become subject to the logics and imperatives of interest-bearing capital” (p. 99). This transformation of philanthropy under financialised logics is defined as a spatial process of capital accumulation subjected to the imperatives of interest-bearing capital, in accordance with specific ideologies of development. The rest of this chapter elucidates the logics, institutional arrangements and rationales behind this

¹ Our terminology is inspired by Gabor & Brooks (2017), but while they refer to a “fintech-philanthropy-development complex” and focus on a technological aspect of impact investing, we refer to philanthropy-finance-development complex as an institutional frame.

transformation process, the key actors and institutions involved, and the corresponding geographical landscape produced.²

Spatial Dynamics of Philanthropy: From Local to Global

Philanthropy as a concept and philosophy has sparked a myriad of meanings and practices in many different geographical contexts and at different points of time. These spatially confined approaches are likewise grounded in contextually different trajectories of class building. Some trace the concept of capitalist philanthropy from proto-capitalist Italy, others date it back to 17th century Europe, where wealthy aristocrats set up mutual aid societies. Thereafter, Western philanthropy gradually moved away from aristocratic *noblesse oblige* to contemporary forms of ‘giving’ practised by the super-rich – led by people like Bill Gates or Mark Zuckerberg (Hay & Mueller, 2013).

However, philanthropic giving is also deeply rooted in non-capitalist mercantile systems and religious beliefs outside the Western world. For hundreds of years, Arabic-speaking elites, for example, pursued their own version of charity and alms-giving within their local communities. Those practices are called *sadaqa* and work along archaic traditions and deep-seated beliefs. Analogous to the concept of Western charitable foundations and aid societies, Muslims created institutions like the *awqaf*, alongside specific vehicles for ‘doing good’ called *zakat* (Carnie, 2017; al-Qaradawi, 1999). These practices continued to influence contemporary Islamic banking and financial products.³ Similarly, Asian societies had designed their own rationales for philanthropic practices. In China, for instance, bridges, temples, hospitals and especially

² Our analysis is based on 30 in-depth qualitative interviews with elite practitioners (such as social entrepreneurs, consultants, impact fund managers, and impact investors) in New York, Singapore, Mumbai and New Delhi conducted in 2016 and 2017.

³ Although the intersections of Islamic banking and finance with Western neoliberal market structures are creating more complex product characteristics and market features (see Pollard & Samers, 2007; Lai & Samers, 2017).

schools (due to Confucian emphasis on education, and service to family and community) were frequently built on charitable land or with the help of cash endowments set up by local elites (including nobility and business magnates). Village social welfare, such as clinics, refugee shelters or soup kitchens, was regularly paid for and administered by prominent resident households (Fuller, 2010). Given these geographical variations of charity and alms-giving, and their distinct historical trajectories, it would be simplistic to assume a globally homogenised investment space of private charity in general. Established regional practices of philanthropy continue to exist, including their cultural variations. Rather, impact investing adds another intersecting global layer to those more traditional approaches, which requires mediation by international financial markets.

Both concepts, impact investing and social entrepreneurship, are American by origin and initially nurtured by the neo-liberal turn, unleashed by the Reagan administration. In the 1980s, based on the ideology that competition for private investments resulted in greater efficiency of service provision, the US government started to contract commercial non-governmental actors for providing public services. These new for-profit service providers were the first social enterprises. Henceforth, social enterprises were heralded for providing market-based opportunities for their “beneficiaries”, who were otherwise excluded or disadvantaged from economic activities (Barman, 2016). Spearheaded by the Rockefeller Foundation and “a group of leaders from philanthropy, finance and development” in 2007 (Rockefeller Foundation, 2012: x), financing social enterprises became a global approach to facilitate a more inclusive capitalism. Praised as a potentially new “asset class” (JP Morgan, 2010), impact investments flow only into those ventures that promise the production of surplus-value. Therefore, it needs the labour of real people who build, create and run hospitals, power plants and many other civil infrastructures or social services. Apart from their supposedly positive social impact those

projects generate cash flows resulting from electricity bills, school fees, housing rents or medical charges – the basis for profit of enterprise and return on investment, which generates margins comparable to conventional venture capital (Brest & Born, 2013).

In more general terms, the field of philanthropy cannot be grasped in isolation from the broader trends and principles that constantly re-configure the capitalist space-economy. With the intense expansion of capital and wage labour relations across the globe, philanthropy has likewise become increasingly global in scale – at least for the specific segment of the super-rich (on inequality, see Godechot 2019, in this volume). In this context, Rothkopf (2008) proclaims the global regime of a superclass that share common values and practices while using their global linkages and monetary power to assert leverage on socio-political processes according to their wishes. Philanthropy exists as a popular device in their toolkit to create a common framework for the capitalist way of life around the world. In this vein, Warren Buffet proclaims: “There’s class warfare, all right, but it’s my class, the rich class, that’s making war, and we’re winning” (Stein, 2006). Buffet put several billion dollars of his personal wealth into the Bill and Melinda Gates Foundation, while also serving as the organisation’s trustee. Among others, Gates and Buffet represent the apex of a group of super-rich trying to make impact investing a truly global movement (McGoey, 2015). Reports such as the one in the *New York Times* fit into this picture: “Warren Buffett and Bill Gates are visiting China this week to coax commitments to charity out of their Chinese counterparts. The Americans will be in China to ‘spread the word that it’s good to give’ (Fuller, 2010).” Along these lines, the impact investing discourse speaks to a global public while seeking to “expand ‘ethicalised’ finance capital into a broader social power to make subprime citizens more valuable and reconcile present risks with more desirable futures’ (Kish & Leroy, 2015: 635). Since the collapse of Lehman Brothers

in 2008, this new form of philanthropy has become a thriving business to “reinvigorate capitalism itself” at a global scale (Porter & Kramer, 2011).

Along similar lines, Short (2013) speaks about the inception of a “Second Gilded Age”, as the contemporary period resembles the extreme concentration of wealth and power that was held amongst American elite clans like the Carnegies, Morgans or Vanderbilts at the turn of the 20th century. Short’s historical reference is significant since the corresponding ‘First Gilded Age’ has had significant influence on the formation of a highly institutionalized philanthropic sector in the Western hemisphere with lasting legacy. In fact, Arrighi (1994) documents charitable activities mobilised by the *House of Medici* that trace back to the days of the 15th century. Similarly, Engels (1845) explains, while writing about *The Condition of the Working Class in England*:

The English bourgeoisie is charitable out of self-interest; it gives nothing outright, but regards its gifts as a business matter, makes a bargain with the poor, saying: ‘If I spend this much upon benevolent institutions, I thereby purchase the right not to be troubled any further, and you are bound thereby to stay in your dusky holes and not to irritate my tender nerves by exposing your misery’ (p. 222).

While the relationship between philanthropy and the general accumulation process has always been symbiotic, it is the subsequent degree of institutionalization and the growth of private mammoth foundations in late 19th century America that gives the field a new and extremely powerful drive (Barker, 2017; McGoe, 2015). The most powerful private and liberal foundations in the United States that emerged at that time still call the shots within the field of global philanthropy today. The basis of their power is historically grounded but correlates at the same time with both their immense financial clout and connectivity to other institutions (Harvey, 2013). The New York-based Rockefeller Foundation, for example, works very closely

with the bankers of JP Morgan to structure specific financial products and strategies – impact investments can include a complex mix of debt and equity (Encourage Capital, 2017; Šoštarić, 2015). The logic of interest-bearing capital requires distinct financial expertise to channel investments across the globe. The role of state actors is also important in shaping the philanthropy-finance-development complex. For instance, the National Bank of Cambodia recently declared to support microfinance institutions (MFI) “by offering cheap loans, lowering license fees or delaying the imposition of reserve requirements. [...] the central bank could give loans at 3 to 4 percent interest to MFIs as long as they leave a deposit in U.S. dollars or provide a guarantor” (Sokunthea, 2017).

However, seeing the market for impact investing as a monolithic field with a single power centre would be misleading. Despite historical power structures dominated by US foundations, which surely play a significant role in shaping discourses about elite philanthropy, impact investing of the super-rich is highly globalized. Ultra-wealthy elites residing in Asia – such as Hong Kong, Singapore and India – are catching up in aligning their philanthropic giving with the new financialized paradigm (Šoštarić, 2015). While super-rich outside the US are not able to mobilise capital for impact investments through foundations and family offices, due to regulatory constraints, they invest through their wealth management and associated private equity funds (Lombard Odier, 2017). There is a developing consciousness for a new ‘way of giving’ among the super-rich, especially amongst younger generations. One empirical example derived from a fieldwork interview in 2016 (with a financial advisor who works with Asian philanthropists) is the Yet-Sen Chen family. The industrial clan based in Hong Kong was long led by the late Robert Yet-Sen Chen, who had founded a small manufacturing empire in the 1960s (the Wahum Group). When his son James took over the business operations and opened a family foundation in the early 2000s:

he also looked on the history of the family's philanthropy. In the first two generations the wealth had gone back into China: in the building of schools and hospitals in the place where his grandfather had come from. And that is a very typical Chinese way of viewing philanthropy. It is all going back to the place of the ancestors and the founders of the company. And still that continues, today. But James, being American educated, became exposed to global philanthropy. He wanted to see that the family's philanthropy would not only continue a kind of historical track but could also find a new modern meaning. And, he set up an investment company for the family's philanthropy which could also be used to make impact investing. (Interview with private impact fund manager, Singapore, January 2017).

Although culturally diverse and spatially dissociated forms of philanthropy have existed at different points in time, different forms of philanthropy or gift-exchange have always been a vehicle controlled by ruling social elites to hold class antagonisms in check, even if the concept of 'class' had developed different meanings in diverse geographical contexts (Mauss, 1997). Regarding philanthropic practices, this core similarity makes it easier for the globally linked *nouveaux riches* today to create common beliefs and rationales, and to defend their class interests across borders. Thereby, their common denominator becomes the language of finance, which again correlates with the *zeitgeist*.

Impact Investing in the Era of Financialization: Social Entrepreneurship and Impact Investing

Founded in the Indian province of Bihar, the start-up company and so-called social enterprise Husk Power Systems (HPS) installed 84 mini-power plants over since 2012. The internationally trained engineers and founders of Husk – Charles Ransler and Gyanesh Pandey – had developed a proprietary engine running on a methane-like gas released by heating rice husks.

While villagers traditionally used agricultural waste for heating in the past, it has not been common for electricity generation. Initially, they planned to construct a small number of generators for providing electricity to a few villages. However, the technology offered their company immense growth potential, as such husks – a waste product of rice milling – are plentiful in those villages. Today, HPS uses their incinerators to provide energy to more than 200,000 people spread across 300 townships. By 2020, Husk seeks to supply electricity to more than 10 million villagers all over rural India. Beyond selling the use value of electricity, the company plans to generate further profits in the global market for carbon credits (i.e. earnings from emission savings) by selling credit surplus (Revkin, 2008). The latter phenomenon points to the intersection with financialised global climate policies and nature conservation approaches (Layfield, 2013; Leonardi, 2017; Dempsey & Suarez, 2015; on financialisation and nature see Bracking, 2019, in this volume).

Such social enterprises purportedly create a significant positive social impact for their employees and local communities, as proclaimed by Husk Power Systems (2015) on their corporate website:

Each plant serves around 400 households, saving approximately 42,000 litres of kerosene and 18,000 litres of diesel per year, significantly reducing indoor air pollution and improving health conditions [...] HPS promotes economic development by enabling businesses to stay open after dark and allowing children to study at night. [...] Additionally, it creates employment through its livelihood programme [...] which largely employs women. This enables sustainable development within the communities HPS serves.

Impact investing's underlying concept of reconciliation between market and morals is powerful, but not entirely new, as it conveys a post-modernised interpretation of Adam Smith's invisible hand vis-à-vis the moral sentiments of market exchange (Smith, 2002 [1790]). It seems that for new philanthropists, "the market and social responsibility are not opposites, but can be reunited for mutual benefit [...] their goal is not to earn money, but to change the world (and as a by-product, make even more money)" (Zizek, 2006).

In public, tech-billionaires like Bill Gates appear as leaders for the impact investment movement and the global financial industry arising from it. They make use of their private foundations and family offices, but also operate through specialized fund vehicles affiliated to private wealth managements of major investment banks. Unlike traditional foundations of the late 19th century which pursued a practice of pure grant-making, today's super-rich see themselves as social financiers, or more technically speaking, as *impact investors*. By harnessing the logic of capital, they transform the act of philanthropic giving into a profit-oriented investment process. The projected surge of impact investment assets would offer potential profits between USD 183 and 667 billion (JP Morgan, 2010), as successful social enterprises easily achieve between 20-30 percent return on investment. Husk is an attractive example for these growth fantasies: between 2008 and 2011, the London-based Shell Foundation provided four rounds of seed-funding for research & development, pilot projects, expansion and worker's training. Furthermore, several specialised funds – like Acumen (New York) or LGT Venture Philanthropy (Zurich and Singapore) – added loan capital that totalled USD 1.65 million. In 2010, Husk raised a further USD 1.25 million from the International Financial Corporation (IFC), followed by another USD 5 million fund from different other investment vehicles in 2012. Such growth projections even prompted Husk's management to aspire towards a listing on the Indian stock exchange (Brest & Born, 2013).

A Global Institutional Landscape: The Philanthropy-Finance-Development Complex

The orchestration of hegemonic ideas among capitalist elites unfolds not as free-floating but requires mediating institutions. In the field of impact investing, these key actors include private foundations, development agencies, private investment and development banks, incubators and fund vehicles. Such institutions operate on various scales and are organised territorially, while their actions correspondingly define a specific sphere of political influence. Banks like JP Morgan and development agencies like USAID, for instance, operate at a global scale, which require them to establish office locations in metropolitan cores all around the globe – in New York, Singapore or New Delhi.

Private foundations and philanthropists, such as Rockefeller, then co-operate with those global actors forming what we call a ‘philanthropy-finance-development complex’ (Gabor & Brooks, 2017). The global governance of impact investments implies a dense web of institutions producing a distinctive geographical landscape and corporatist forms of organisation, alongside entrepreneurial and financialised modes of action (Harvey, 2001). While traditional philanthropy was exclusively based on money from foundations and other forms of charity, impact investments get leverage from two further groups of financiers: firstly, so-called Development Finance Institutions (DFIs), especially from Europe (KfW, Norfund, SIFEM); and secondly, a group of commercial private equity financiers (ResponsAbility, Sequoia Capital etc.) who receive the lion’s share of their funding from private wealth managers working for the private banking industry (e.g. BNP Paribas, Development Bank Singapore, Lombard Odier, UBS etc.). The latter tap into the savings of other high net worth clients (see Harrington, 2019, in this volume) around the globe, which is why impact investing becomes also popular among the super-rich in Asia, Europe and Latin America. The corresponding

iversity of funding streams adds institutional complexity to the field. At once, financial complexity goes hand in hand with *geographical* intricity which makes impact investing a truly global movement.

This coalition of financial and development institutions spreads impact investments, as well as associated ideas and rationales, globally. In this vein, they create the new “asset class”: to deliver investment support to small firms in developing countries as a new financial instrument, which in their eyes provides a ‘optimal solution to social problems through the construction of a new organisational field’ (Barman, 2016, p. 198). A telling statement from Judith Rodin, who was until recently the long-standing president of the Rockefeller Foundation, emphasises these global ambitions. Rodin herself deeply embodies the nexus between U.S. finance and philanthropy. Before working for Rockefeller, she served on the board of directors for Citibank and Blackrock:

We recognised, if you put a price tag on all the social and environmental needs around the world, it is in the trillions. All of the philanthropy in the world is only \$590 billion. So, the needs far exceed the resources. The one place where there are hundreds of trillions of dollars is in the private capital markets (Rodin, cited in: Kozlowski, 2012).

In concrete terms, these institutional networks define a set of universal practices, principles and norms (such as social entrepreneurship or social impact) which thereafter guide their actions and communication with each other. It is through this institutional perspective that one can fully grasp how impact investments link small farmers in rural India to the boardrooms of corporate foundations in New York, the corridors of the World Economic Forum at Davos and business incubators in Mumbai.

The execution of those ideas and their usage towards the actual production of space are operationalised through particular actors – the bureaucrats, development aides, bankers etc. The

combined action of multiple human microforces and their social interaction through forms of exchange create systemic institutional power, correlating spatial effects and symbolic meaning (Kohn, 2003). In times of financialisation, these concrete actions are increasingly framed and driven by financial motives and rationales. At once, one cannot isolate the horizontal field of social interaction from more vertical institutional structures and overarching discourses, which create a transcending space of common beliefs and values. A key example for this process in the field is the popularization of the ‘social enterprise’ concept. Around the same time when neoliberalism became popular as a political project, the social enterprise concept was created by William “Bill” Drayton in 1980. Drayton was a political advisor to US president Carter and a great advocate of market-based governance. He founded Ashoka, a non-profit think-tank headquartered in Washington, which became a very influential global networking platform promoting social entrepreneurship by affiliating social entrepreneurs to the Ashoka organization. One of the most prominent Ashoka fellows is Nobel Prize Laureate and microfinance-pioneer Muhammad Yunus. The microfinance industry has played a crucial role in the advancement towards impact investing in developing countries in recent years, particularly since the first of those investments had financial inclusion as a central theme (Roy 2010). Following Drayton, the social enterprise approach became further popularized by Klaus Schwab, a pioneer of the World Economic Forum, while over time philanthropists started gradually diversifying their portfolios beyond microfinance and into other sectors.

Another key group of actors are elite executives associated with the financial boom of venture capital. Their experiences significantly shaped the newly emerging model for philanthropy which gained steam since the 1990s. Coming from their venture capital world, super-rich from finance and tech companies initially found it difficult to do philanthropy. They could not understand it through the habitual framework of doing business; as a result, they were trying

to interpret philanthropy through their venture capital model. Their involvement in philanthropic activities led to a process model that looks like a conventional venture capital investment which creates powerful debt-relationships between investors and investees (Figure 1). They create specialized funds to channel money into social enterprises, help them grow, and then sell those companies while making a return to the investors and themselves. The underlying investment cycle splits up technically into two major processes: an early stage seed-funding and incubation phase (termed ‘venture philanthropy’) and a growth investment, which strives to scale up and is branded with the more popular term ‘impact investing’.

<Figure 1 Impact investing in practice – an institutional model (Source: The authors)>

In concrete social practice, this model unfolds and translates into a specific investment process, with different institutions clustering around it, demonstrating how the philanthropy-finance-development complex works on the ground. At the beginning of the cycle, foundations like Rockefeller or Gates consult their bank managers, like those of JP Morgan. The bank selects a fund product for the investor, while the fund vehicle itself collects the money from the investor via the bank and channels it – as interest-bearing capital – into a peculiar portfolio of social enterprises. The investors can thereby choose among different sectors, regions and rates of profitability. In this way, they create a specific balance between ‘social impact’ and financial returns.

On the ground, business intelligence agencies or advisors serve as business consultants to social enterprises. Those advisors are important middlemen in the field. They speak the language of finance of investors and fund managers, and also understand the concerns of labouring social

entrepreneurs and their employees, so they can translate between both parties. These business intelligence advisors open bank accounts, file relevant paper work, deal with courts and civil administrations, oversee the money flows between funds and enterprises, and give concrete advice to business activities – all in close dialogue with the fund management to assure returns on investment.

Private foundations play another important role in the field. Apart from being major investors themselves, the most powerful among them also invest into the institutional infrastructure of the market, especially into fund vehicles and network platforms. One such example is the Impact Investment Exchange (IIX) based in Singapore. This organisation is officially funded by the Bangladeshi Durreen Shahnaz, one of many investment-banker-turned-social-entrepreneurs from New York (John et al., 2013: 119). However, half of the IIX' operational costs are covered by the Rockefeller Foundation and other Wall Street organizations. Among a whole range of structured instruments to finance social enterprises, IIX is developing a so-called Impact Exchange. Like a conventional stock exchange, this platform is supposed to provide liquidity for investors through the listing, trading, clearing and settlement of “impact securities” (ibid.). Today, IIX is one of the most important fund vehicles facilitating impact investments in Southeast Asia. Figure 2 shows how the interest-bearing capital of investors (such as foundations or development banks) flows into fund vehicles, who are supported by business intelligence (such as incubators and consultancy firms), to feed into the formation and operations of social enterprises on the ground.

<Figure 2 The investment process (Source: The authors) >

Impact Investing and the Tale of Global Development

Under the mask of global philanthropy, there is capital's powerful drive to create another 'world after its own image' (Marx & Engels, 1969 [1848]: 16). In the words of Bill Gates:

[C]orporations have the skills to make technological innovations work for the poor [...] We need a more creative capitalism: an attempt to stretch the reach of market forces so that more companies can benefit from doing work that makes more people better off. We need new ways to bring far more people into the system – capitalism –that has done so much good in the world (cited in Roy, 2010: 25-26).

As one of the world's leading western philanthropists, Gates' remarks are a homage to the power and functionality of capital. For impact investors, the employment of finance capital creates the only effective opportunity to free people at the bottom of the pyramid from their assumed impoverishment and misery. Emanating from their own style and standard of living, impact investors claim that their funds facilitate the repeal of social inequality by stimulating entrepreneurial activity of social enterprise across the globe, while creating opportunities of wage labour and livelihood development for related communities of local consumers (Rockefeller Foundation, 2012; Bugg-Levine & Emerson, 2011; JP Morgan, 2010). In this vein, the investor defines what poverty and development is.

This capitalist idea of development implies that notions like (women's) empowerment, poverty, and sustainability are always associated with the possession and profit-seeking usage of money. They are thus relentlessly drenched with the idea of capitalism as the only viable and desirable way of life. This is also reflected in the way 'social impact' is ultimately

measured and quantified by specialised data providers who report to fund managers and investors:

What is the change created in their lives, how many of them got jobs later, how much did their income increase, were they able to save money? [...] So that in the end of the day you can tell every investor, for every dollar you invest you are making, let's say 5 dollars of social impact. Out of these 5 dollars there are many ways to cut that and to understand. You can say 3 dollars go towards impacting women and 2 towards men. (Personal interview with business intelligence firm, Singapore, June 2016).

In this view, 'underdevelopment' – especially in the Global South – accordingly stems from an insufficient integration into the world market and money-based systems of production and consumption. From the subaltern perspective, however, local communities in rural or 'less integrated' geographies of the Global South had always lived their autonomous methods of 'development', which are nonetheless often vanquished by capitalism. Along these lines, local communities have usually endured hundreds of years of other forms of exploitation, extraction and colonial rule. However, at least for very remote places money had no or only little use value for the people populating them. Or, to recall another intriguing statement from an interviewee in India:

Many of the rural and informal economies in India, they are not run by cash, they have barter systems. So, everyone from outside thinks they will die – but nobody dies (Personal interview with social business advisor, Mumbai, February 2017).

By employing the imperial force of money as capital, impact investments create an uneven power relationship between investors, investees and broader local communities. Once in operation, the monetary social bond, weaved by processes of market exchange, gives investors

the ability to control. This capacity emerges from the growing significance of (relational) value for those societies and their social reproduction process. When money further penetrates the social fabric of these concrete communities, it ultimately starts to shape their inner social relations.⁴ As such, investors hold monopolised control over the ‘thing’ now driving the reproduction process – money – which creates a new form of dependency (see also Bateman, 2010; Mader, 2015). Henceforth, social entrepreneurs and their employees need to offer their labour power in exchange for money to survive. In turn, their labour must yield a profit for the investor:

Once you are supported by an investor-backed fund, you are not working anymore for yourself. Because frankly speaking, my quality of life was better five years ago [before the investor came in]. Now I am always scared: “what if you only grow by 10 to 15 percent?” When an investor is sitting there, then you must grow and spend money also. If you do not spend money you might not grow. It is a risk. But that is the reason. Because you are loaded up with so much risk. Either you go up or you crash. [...] My quality of life was better before [laughing loudly] and I had much less risk. I never mortgaged my house. Now I mortgaged my house twice! (Personal interview with social entrepreneur, New Delhi, December 2016).

Conclusion

Impact investing originates from the United States of America and could only emerge from a specific historical and regulatory context. Since the 1980, financial expansion on a world scale coincided with the trans-nationalisation of Western capital and power networks under US control (Arrighi, 1994; van der Pijl, 1984). The mindset and practice of US foundations to use their philanthropic monies in a profitable way on a global scale – especially regarding strata of

⁴ The subsequent scale of social change is dependent on specific historical trajectories, which define how new monetary activities are negotiated and hybridise with already existing cultural practices and traditional values.

the super-rich – is part of this general development. Philanthropy has always been “an appendage” of the general accumulation process. Only those who accumulated significant amounts of wealth in the past, can afford to spend it on “gifts for public benefit” in the future. However, the increasing influence of financialisation upon the formation of social relations across time and space had huge consequences for the elite discourse about “giving” and charity as well. By law, public and private foundations in the US are required to direct only 5 percent of their financial endowments to their charitable mission. The remaining 95 percent is usually invested in conventional financial markets to accrue high financial returns. Impact investing should eventually enable foundations to switch from using this 95 percent in regular stock markets, towards profit-orientated investments in enterprises and projects that create positive social and environmental impacts (Barman, 2016; Hummels & de Leede, 2014).

Today, more and more super-rich US philanthropists believe that impact investing – the profit-seeking allocation of their endowments – caters a growing recognition that “existing resources are insufficient to address severe poverty, inequality, environmental destruction and other complex, *global issues*” (Rockefeller Foundation, 2012, emphasis added). The Global South thus became a major target for impact investors across the world. In their efforts to spur positive socio-economic change and development around the globe, those philanthropists are supported by development finance institutions and private equity funds. The latter tap into the wealth of other super-rich in Asia, Europe and Latin America, which makes impact investing a truly global movement. All those different funding streams flow into specialised “impact funds” whose managers operationalise the actual impact investment process by communicating and surveiling the labour process of social entrepreneurs. Together, all these institutions built the *philanthropy-finance-development* complex.

Today, the global governance of impact investments form a dense web of institutional layers producing a distinctive geographical landscape and corporatist forms of institutional organisation, alongside entrepreneurial and financialised modes of action. This form of philanthropic giving has major political-economic impact; in many countries the Gates Foundation is among the biggest economic forces with incredible power to leverage the policy of the nation-state – inevitably towards deeper integration into global financial networks and financial logics. Freeing ‘the poor’ from their impoverishment and developing their livelihoods towards the world of capital creates new financial logics, relationships and structures. Such financialized modes of ‘giving’ emphasise individual enterprise and freedom (especially in terms of economic and social impacts) but conceals the inherent inequalities of such arrangements. “A world of individuality and freedom on the surface conceals a world of conformity and coercion underneath” (Harvey, 1985: 2). Along these lines, impact investing is about to create a ‘world after its own image’ – as another world of structural dependency develops between rich and poor vis-à-vis capital and labour.

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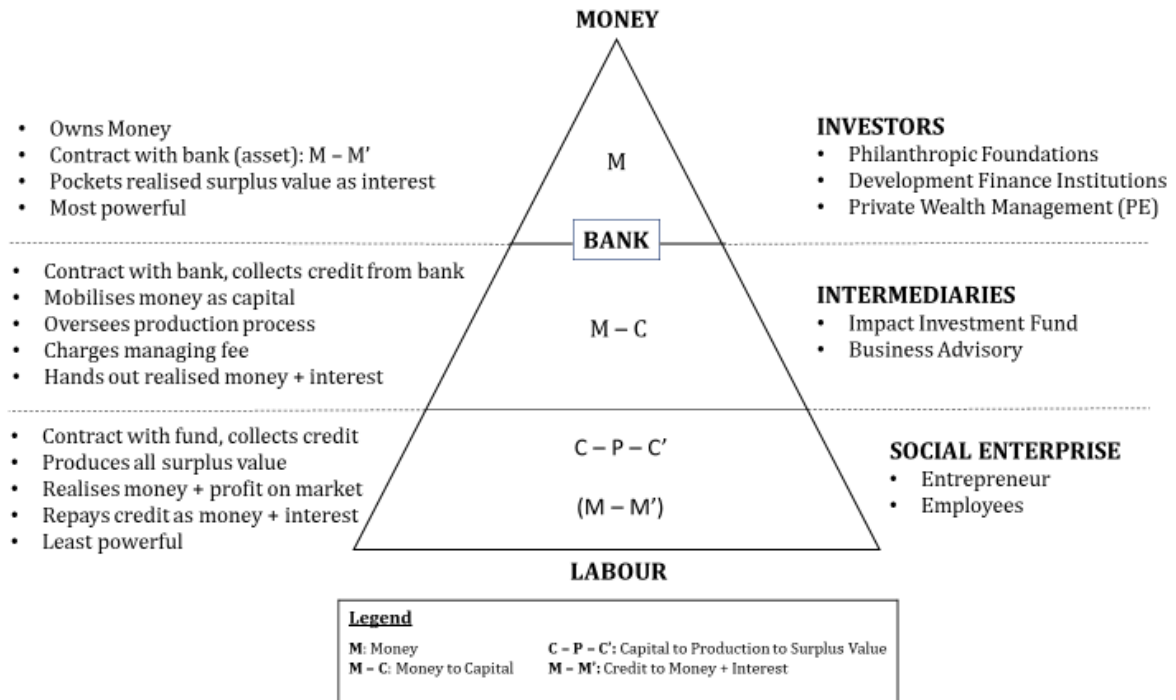


Figure 1: Impact investing in practice – an institutional model (Source: The authors)

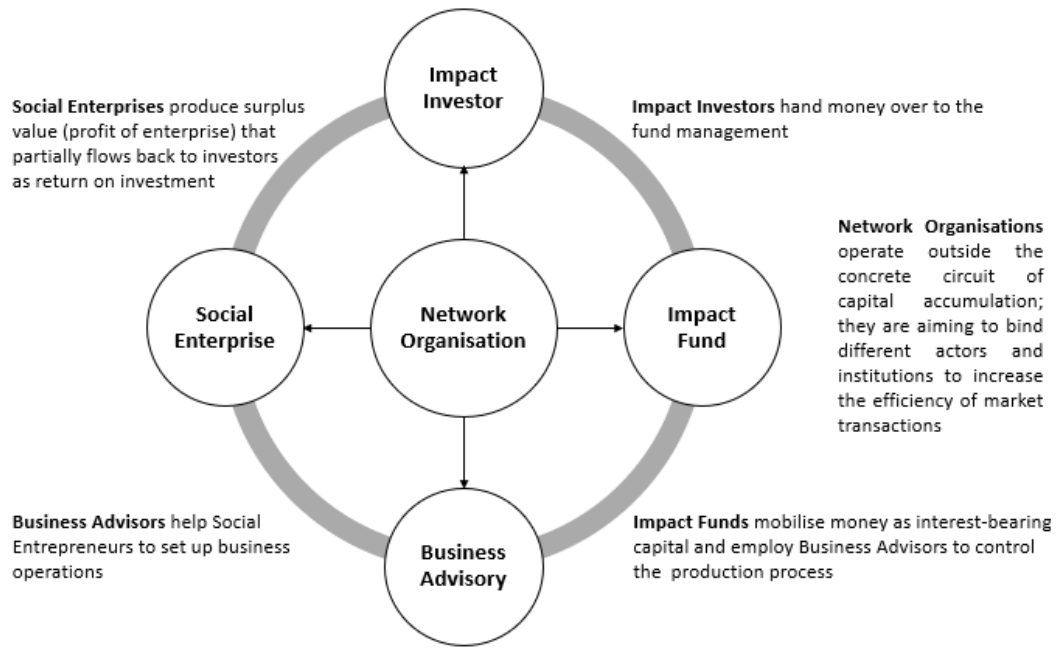


Figure 2: The investment process (Source: The authors)